BEFORE THE HEARINGS OFFICER KLAMATH COUNTY, OREGON

IN THE MATTER OF CUP 16-90 FOR SHANNON RANDALL TO LOCATE A RESIDENCE NOT ORDER IN CONJUNCTION WITH FOREST USE

1. NATURE OF THE REQUEST:

The applicant wishes to establish a single family residence not in conjunction with forest use on 2.8 acres m/l south of Keno.

The request was heard by the Hearings Officer May 4, 1990 pursuant to Ordinances 44 and 45. The request was reviewed for conformance with Land Development Code Section 51.021 C 13.

2. NAMES OF THOSE WHO PARTICIPATED:

The Hearings Officer in review of this application was Richard C. Whitlock. The applicant appeared and offered testimony in support of the application. The Planning Department was represented by Kim Lundahl, Senior Planner. The recording secretary was Karen Burg, Administrative Secretary.

3. LEGAL DESCRIPTION:

The subject property is a 2.8 acre parcel located in the NW 1/4 Section 17 T 40S R 8E W.M.. Generally located west of the Keno-Worden Rd. and three miles south of Keno. T.A. 4008-17-600.

4. RELEVANT FACTS:

- A. ACCESS: The property is adjacent to the Keno-Worden Rd., a county maintained, paved road.
- B. FIRE PROTECTION: The property is within the Keno Rural Fire District and is approximately three miles from the nearest responding station. That distance represents a response time of only 5-7 minutes. The applicant has also agreed to fuel breaks (required by L.D.C. sec 51.020 G) around the

residence to reduce the potential of a structural fire spreading to the lands to the north, south and west. The highway right-of-way to the east provides a significant fire barrier.

C. <u>LAND USE</u>: The property is a parcel of approximately 2.8 acres of undeveloped land. The site has not been used for resource use. The adjacent lands to the north, south and west are found not devoted to forestry uses. To the south is the Klamath River Sportsmans Estates which consists of approximately 40 lots varying in size from one acre to two acres in size.

The Subdivision presently contains at least 20 residences with the nearest approximately 200 feet to the south of the subject property. The zoning of the subdivision is R-1. To the north and west of the property is low intensity farm use properties. These properties are zoned Forestry Range. Bordering the eastern edge of the site is the Keno-Worden Rd. 60 feet in right of way width, a paved/maintained County road. East of the Keno-Worden Rd. are private lands devoted to farm use and are zoned EFU-CG. The specific site selected by the applicant for her homesite is a 150 foot diameter clearing which has never been used for the production of trees.

- D. <u>SEWERAGE</u>: The applicant has selected a septic installation location in the southwest corner of the property. Site specific site evaluation has not been accomplished, but available soils information and the existence of nearby systems indicates site feasibility.
- E. <u>SLOPE:</u> Available topographic mapping and site inspection indicates slopes of 0-10% predominate the site.
- F. <u>SOILS:</u> The Soil Conservation Service mapping of the site indicates a land capability classification of VIII and a timber site rating of V.
- G. WATER: Proposed well

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H. <u>PLAN/ZONING:</u> The plan/zone designation of the project site and properties to the north and west is Forestry Range. The designation of the subdivision the south is Rural/R-1. The plan/zone designation of property to the east is Agriculture/EFU-CG.

5. RELEVANT CRITERIA:

The standards and criteria relevant to this application are found in the Klamath County Comprehensive Plan (Goal 4) and the Klamath County Land Development Code, specifically Section 44.003, Section 51.021 and Article 69.

6. FINDINGS:

All evidence submitted as the staff report, exhibits b-b and offered testimony were considered in this Order.

- 6.1 <u>Goal Findings:</u> With regard to the Statewide Planning Goals and the Klamath County Comprehensive Plan, the Hearings Officer makes the following findings:
- A. The goal of the Forest Lands Element is to conserve forest lands for the production of wood fiber and other forest uses, protect forest lands from incompatible uses, and to ensure a continued yield of forest products and values.
- B. Forest Uses are defined by Statewide Planning Goal 4 and the Comprehen sive Plan to include:
- 1. The production of trees and forest products;
- 2. watershed protection and wildlife and fisheries habitat;
- 3. soil protection from wind and water,
- 4. grazing of livestock;
- 5. maintenance of clean air and water;

- 6. outdoor recreational activities
- open space, buffers from noise, and visual separation of conflicting uses.

FINDING: The Hearings Officer finds that dwellings are not included in the list of forest uses. The Land Development Code does, however, permit residences subject to conditional use findings that the dwelling is located on lands generally unsuitable for timber management and not needed for other permitted forest uses and is otherwise consistent with the County's acknowledged criteria.

C. Policy 4 of the Klamath County Forest Lands Goal states "The County shall regulate development of nonforest uses in forest areas". The "rationale" for such policy is "to protect the health, safety and welfare of County Citizens" and "to reduce fire danger to man-made structures and forest resources".

FINDING: The Hearings Officer finds that active forest management has not occurred on properties directly adjacent to the property. Specifically, there is a substantial residential development to the south and the only legitimate resource use nearby is to the east, across the Keno-Worden Rd.. This proposed residence would be adjacent to several other dwellings in the Subdivision and, with the proposed fuelbreaks and the readily available fire protection, there is an insignificant risk of fire.

- 6.2 <u>Land Development Code Findings</u>: With regard to the Klamath County Land Development Code, the Hearings Officer makes the following findings:
- A. <u>Klamath County Land Development Code Section 44.003-Conditional Use Permit Criteria:</u>

A Conditional Use Permit shall be granted only if the reviewing authority shall find that it satisfies the following criteria, as well as other criteria and standards of this Code and other applicable codes and ordinances 44.003 A: "That the use is conditionally permitted in the zone in which it is proposed to be located."

FINDING: Section 51.021 C 13 identifies residential-single family or mobile home as a nonforest conditional use.

44.003 B: "That the location, size, design, and operating characteristics of the proposed use are in conformance with the Klamath County Comprehensive Plan".

Goal 4, Policy #1 states: The following lands shall be designated forestry and subject to the regulations of the Forestry and Forestry/Range zones contained in the Land Development Code:

- 1. Public or private industry forest lands located contiguously in large blocks, i. e. Forest Service, BLM, Weyerhaeuser, Gilchrist Timber;
- 2. Significant wildlife and fishery habitat areas;
- 3. Land having a predominant timber site productivity rating of I-VI;
- 4. Isolated pockets of land within forest areas which do not meet the above criteria;
- 5. Lands needed for watershed protection or recreation;
- 6. Other lands needed to protect farm or forest uses on surrounding designated agricultural or forest lands.

Rationale: To preserve the maximum area of productive forest land.

FINDING: The area surrounding the subject property is not in forestry use and the site presents no resource for wildlife or fisheries habitat nor wa tershed protection or recreation values.

FINDING: The subject property has a Timber Site Class Rating of 5, thereby meeting the definition of forest land. However, the site chosen for the homesite is clearly not in forest production.

FINDING: The small site is not large enough for legitimate forestry use and presently has no significant timber second growth. There is no property adjacent to the site which is presently in forestry use. The property across Keno-Worden Rd. managed as a farm resource, but the signing of a restrictive covenant will prohibit the permit holder from interfering with accepted resource management practices on nearby lands.

Goal 4, Policy #4 states: "The County shall regulate development of nonforest uses in forested areas".

Rationale: To protect the health, safety, and welfare of county citizens.

And to reduce the fire danger to man-made structures and forest resources.

FINDING: The proposed residence is within an established fire protection district and the response time is 5-7 minutes. Access to the property to fight fire is excellent, being only a few hundred feet from a paved road.

Further, the applicant has agreed to required fuelbreaks around the house to prevent the spread of fire to the north, south, and west and the right-of-way provides a significant fuelbreak to the west where the only legitimate resource use is located.

44.003 C: "That the location, size, design and operating characteristics of the proposed development will be compatible with and will not have significant adverse effects on the appropriate development and use of abutting properties and the surrounding neighborhood. Consideration shall be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effects, if any, upon desirable

neighborhood characteristics and livability; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

FINDING: Access to the proposal is provided via the Keno-Worden Rd. which is a paved, county maintained all weather access road. The road provides access for the proposal and the subdivision. As previously stated, the only legitimate resource use near the property is located across the road right-of-way.

FINDING: The proposal is only three miles from the nearest fire station, and will be accessible during the winter months. The residence will not significantly increase the risk of wildfire impacts to nearby land or increase the danger to firefighters.

FINDING: The property is located within the Klamath County School District and will have no impact on the school system. The existence of a new residential use within the district will slightly increase the tax base.

B. <u>Klamath County Land Development Code Section 51.020 E - Non Forest Conditional Use Permit Criteria:</u>

The uses conditionally permitted shall be subject to review in accordance with the following criteria:

1. The proposal is compatible with forest uses;

FINDING: Large lot rural-residential use predominates to the south as the Klamath River Sportsmans Park Subdivision. Resource uses predominate to the east across the Keno-Worden Rd., a natural boundary between resource and rural land use types. The location of a nonforest home on the remnant parcel west of the Keno-Worden Rd. will not compromise the resource values east of the Road.

- 2. The proposal does not interfere seriously with the accepted forestry practices on adjacent lands devoted to forestry use, and does not significantly increase the cost of forestry operations on such lands; FINDING: The adjacent lands are found not devoted to forestry uses as set out in state and local goals. The Hearings Officer finds the predominant land use to the south to be large-lot residential. The closest resource use lands are to the east of the Keno-Worden Road right-of-way. The location of a non-resource home will not conflict with management practices on those lands. The permit holder will be required to file a restrictive covenant which will prohibit the permit holder and successors in interest from filing complaints concerning valid resource management practices on adjacent lands.
 - 3. The project will not materially alter the stability of the overall land use of the area;

FINDING: The subject parcel was created decades ago as a result of road alignment. The placement of a residence on the property will not destabilize the existing land use pattern of the area as residential use similar to that proposed has been established in the immediate vicinity.

4. The proposal is located on generally unsuitable land for the production of forest products and livestock, considering the terrain, adverse soil or land conditions, drainage and flooding, vegetation, location and size of the tract;

FINDING: The project is on a parcel, 2.8 acres, to small to be considered for commercial forest uses. The site is found to be poorly located for forest management activities as it is located between a developed subdivision and a heavily travelled highway. Forest practices may conflict with the residential and transportation uses long established in the area.

- The proposal considers site productivity, minimizes the loss of productive forest lands; and is limited to the area suitable and appropriate to
- Site productivity for noncommercial forest uses may actually be the needs of the proposed use; No loss of proincreased due to the presence of an interested landowner. ductive resource lands will result, rather the resident will enhance the FINDING: noncommercial resource uses of the property through intensive management The Hearings Officer finds the commercial Forestry land base of the County will not be compromised by the permitting of a nonforest home on practices. 2.8 acres.
 - The proposal meets the standards set forth relating to the availability of fire protection and other rural services and will not tax those services; FINDING: Structural fire protection is provided by the Keno Rural Fire Dis-In addition, the owner shall adhere to the requirements outlined in Other rural Section 51.020 G of the Code, RESIDENTIAL SITING STANDARDS. services will be minimally impacted by the addition of another residence. Access exists from the Keno-Worden road, a paved county maintained all-weather road.

Therefore, it is ordered the request of Shannon Randall for approval of 7. ORDER: C.U.P. 16-90 is approved subject to the following conditions:

The applicant shall file a restrictive covenant with the County Clerk prohibiting the permit grantee and successors in interest from filing complaint. concerning accepted resource management practices that may occur on nearby lands devoted to commercial resource use.

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2. The applicant must comply with the fire safet; and other siting standards of the land use code.

DATED this // day of May, 1990

Richard C. Whitlock, Hearings Officer

NOTICE OF APPEAL RIGHTS

You are hereby notified that this decision may be appealed to the Klamath County Board of Commissioners by filing with the Planning Department a NO-TICE OF APPEAL as set out in Section 33.004 of the Code, together with the required fee within TEN DAYS of the date of mailing of this decision. Appeals must be received by the Planning Department no later than 5:00 P.M. on the tenth day or next business day if the tenth day falls on a weekend or holiday. Failure to file a NOTICE OF APPEAL within the time provided will result in the loss of your right to appeal this decision.

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